

Development of Public Administration Ukraine in the field of State Security and Protection of Public Order

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Summary

The study aims to analyze state security and order in Ukraine. In this work, it is necessary to define features of these areas in different countries, their approaches to the study, its relevance for practical activity. The study addresses the issues of improving specialized structures in law enforcement agencies to enhance public safety. It deals with an essential stage of the development of Ukrainian State Security and Public Order protection. It offers an insight into how it is organized, what kind of powers are given to law enforcement officers, officials who work in state security and public order protection, etc. The study also analyzes problems that arise during this period, their solution, and consequences for further reforms. The research methodology used is descriptive-analytical. The key is to identify how this area originated in Ukraine, analyze security and order and public safety. The study suggests ways to improve the state's public safety system. The paper analyzed research activity in the sphere of state security and public order in Ukraine and abroad. Given the worldwide character of public safety issues, international collaboration is a vital first step. At this level, determining how to teach groups engaged in public safety appropriately is critical.

Keywords:

law enforcement officers; rights and freedoms; international cooperation; ensuring order and security.

1. Introduction

Law enforcement bodies in every state are only the executor of the policy conducted by the government

They protect society against various threats, risks, and harm. Security is one of the essential elements of human life. Public safety contributes to the stable development of democratic values (the rule of law, protection of rights and freedoms of citizens). Along with security comes order which ensures people live under the conditions of peace and tranquility. This order is provided by law enforcement agencies in Ukraine, which are

subordinate to public authorities¹. It is necessary to analyze this area from a legal and practical standpoint [15]. The history of security and order protection in Ukraine is very turbulent because it was occupied by two totalitarian regimes – Nazi Germany during World War II and the Soviet Union after its end. It still has not overcome these painful periods, which adversely affects this field [2].

Executive Summary

The main instrument of state policy in peacetime is public administration², which has a civilizing mission. In Ukraine, much attention is paid to developing and improving the legal framework for public administration bodies to enhance their activity further. In general, the tasks of internal policy are reflected in the constitutional documents and can be divided into two categories: state and society. The main functions of the first category are to ensure the country's unity, territorial integrity, defense capability, national security, sovereignty, and inviolability of its borders. The main tasks of the second category are economic prosperity development, sustainable social development, and protection against internal dangers [13]. One dimension is the activities of the state bodies aimed at

¹Public authorities of Ukraine: Ministry of internal affairs, General Office, Office of the State Service for Emergency Situations, State service of Ukraine on food safety and consumer protection, Ukrainian National Police NGU, etc.

²ii. Public administration means governance of any kind, either by the government or by the private sector that may be designated as governmental for the purpose of undertaking a public duty. In peacetime, government projects and services are provided by people on whom we rely to carry out those tasks with integrity, fairness and efficiency. These people work for the government in various capacities at the federal, state and local level: as elected or appointed officials, as civil servants, and many other jobs. They are the public administration.

ensuring public security and order. The first step in solving this problem is to identify the main characteristics of these activities based on international experience, which will allow us to find efficient solutions that meet the requirements of society [1]. Also, it is necessary to describe the historical periods of development of state bodies that ensure public safety. The concept of security implies having a feeling or belief of being secure from danger or harm. In this regard, the main components are the desire for protection from criminal acts and violence, a sense of physical, economic, and social well-being, a sense of psychological security. Public order is understood as a socially acceptable behavior between individuals and groups in society and between people and those who exercise legitimate authority [7].

Maintenance public law and order is one of the state priorities, which determines not only implementation of actual guarantees of the rights and freedoms of citizens, but also development of democratic foundations of society's functioning and establishment of the principle of social justice [1].

Most security and order protection activities conducted by law enforcement agencies in Ukraine have many similarities with the level of development observed in other countries and are different from them.

The international experience is essential since it significantly contributes to further harmonization of legislation, which will create a single legal space across the country, ensure practical work of law enforcement bodies, and an adequate level of protection. Ukraine carries out its tasks on international cooperation within the framework of the UN and other international organizations [10].

The main goal is to establish an effective partnership with our partners to protect national interests on security issues. The effectiveness of state policy in the field of ensuring state security directly depends on the effectiveness of the implementation of the reform of the domestic special services, taking into account the best practices of the European experience in this field [6].

Research questions

1. What are the historical periods of developing security and order protection area in Ukraine? 2. How was this area developed by state bodies that ensure public safety? 3. What problems occurred during the development process? 4. What recommendations can be made to improve the system by state bodies to ensure public safety? 5. Did Ukrainian scientists have an impact on security and order protection processes in the country? 6. What is the role of international experience in the development of these areas? 7. What are the achievements and prospects of state bodies of Ukraine aimed at ensuring public safety? 8. Is it possible to improve these processes by scientific activity?

Hypotheses

1. Security is the main task of every state. 2. The sooner established mechanisms aimed at ensuring public safety, the higher they are effective in protecting people from foreign and domestic threats, the better it will be for society as a whole. 3. All areas related to national security must be coordinated both vertically by state management bodies and horizontally across the governmental agencies. 4. A single mechanism should carry out the development of security and order protection to its highest level, ensuring the implementation of all areas within one system. 5. Scientific potential of Ukrainian scientists has a positive impact on improving research work in this area and the possibility of further harmonization of legislation. 6. The role of international experience is significant for modern Ukraine, as it positively impacts the development of security and order protection and provides assistance to overcome negative trends in this area. 7. Achievements and prospects of state bodies aimed at ensuring public safety are impossible without establishing effective mechanisms that would be able to solve any problem that arises within their jurisdiction. 8. There is a need for improvement in these areas by scientific activities due to the need to have an integrated system approach through which new ways will be found to solve existing problems and determine strategies for further development, thus creating conditions for a self-sufficient development path of national security.

Development of Public Administration Ukraine in the field of State Security and Protection of Public Order Public Administration Ukraine

Ukraine is a democratic state that is developing following the principles of openness and transparency. The main tasks are to ensure well-being, social security, protect citizens from external threats, and provide adequate public safety [13]. European and global legal practice justifies application of public security and order definition due to its positive perception by the international community [11].

The public administration system provides for the effective implementation of all necessary activities aimed at the peaceful existence of society [10]. Implementation of managerial organizational influence, which is provided by public management, is particularly an important area of activity and law and order establishment [16]. State security is the system of measures aimed at ensuring the sovereignty and territorial integrity of Ukraine, preventing foreign interference in its internal affairs, as well as protecting people from criminal impositions [9]. The current level of security ensures the functional activities of state bodies on ensuring public safety; it is provided by legislative support to ensure compliance with legislation

on public safety; it is reflected in the development of the legal framework that guarantees practical activities to protect general security, interests of citizens and society as a whole, first of all, ensuring national security [14]. Ukraine has established a democratic state with civil society institutions to ensure its safety. It is necessary to consider current trends in international relations, which are aimed at joining efforts for peace, security, and development of all states³. To ensure the stable socioeconomic condition in the country, it is necessary to take adequate measures to prevent any violation of human rights, including freedom of movement of persons and goods, protection against arbitrary actions on the part of officials; To achieve national security, which presupposes maintaining reliable defense capability of Ukraine by modernizing its defense industry complex, reforming Armed Forces on NATO standards; Fulfilling international commitments for combating terrorism; Prevention and suppression activities aimed at establishing peace and order; Protection against economic crimes that threaten sustainable social-economic development. Public safety lies in the sphere of authority formed by state bodies that implement their powers on directly defining activities to ensure public safety. The primary law that regulates the subject matter of protecting public safety is the Constitution, which determines the type and scope of power and responsibility of state bodies in this area (articles 27-34). At present, 45 normative legal acts establish powers and responsibilities for all types of state bodies concerned with providing public safety to protect public order. Laws clearly defined objectives and tasks to ensure general security; they also specify mechanisms for effective coordination among different agencies to develop a common approach to resolving problems within their competence [14].

Development of Public Administration Ukraine in the field of State Security

The development of the public administration system in Ukraine in state security is a complex process, which requires a comprehensive approach. Implementation of new regulations involves changes to the personnel policy and their professional training and making organizational and legal provisions for effective implementation of authority within existing government agencies [13]. Spheres related to ensuring public safety are vast; it requires an integrated system approach through which new

ways will be found for solving existing problems, together with determining strategies for further development, thus creating conditions for self-sufficient development path of national security [14]. An integrated system approach has been used when defining the responsibility indicators that affect the degree of responsibility that officials should bear for ensuring public safety. These include: number or percentage increase in the number of crimes over a certain period; number or percentage increase in the number of violations that could lead to a crime, as a result of which it would be possible to prevent this crime from being committed; the percentage reduction in the level of economic and social-economic risks for security. When determining indicators, timeframes should also be taken into account for their use and other objective criteria. To implement an integrated system approach, it is necessary to ensure interaction between all components involved directly or indirectly in ensuring public safety: government agencies responsible for ensuring public safety; local authorities; judiciary; non-governmental organizations, and others. The implementation of such an approach will create conditions for solving problems faster and more efficiently. The next step in developing a public administration system is to ensure compliance with responsible indicators of public safety. The development of the Public Administration system in Ukraine to ensure state security requires greater attention to related issues, which are essential for promoting comprehensive reform in this area [3]. These include improving organizational and legal provisions for providing activities aimed at ensuring state security; introducing measures to improve human resources management in these areas, consolidating efforts towards the formation of a common approach to solving problems within their competence; increasing efficiency and transparency; enhancing interaction between different components involved directly or indirectly in ensuring state security.

Development of Public Administration Ukraine in the field of Protection of Public Order

Some measures have been taken to improve the system for ensuring public order in Ukraine. In particular, a single normative legal act was adopted – “On Amendments to Certain Legislative Acts of Ukraine on Ensuring Public Order” - which repealed several laws and regulations [13]. The constituent elements of this law are as follows: reflects responsibility for maintaining public order entrusted not only with heads of local governments but also other officials exercising authority in their respective domains; following legislation provides that activities aimed at ensuring public order should be coordinated through dialogue between all those who share responsibility for its preservation; enables protection agencies and organizations providing security services to

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iii The main tasks of ensuring public safety are: - creating an effective state system of crime prevention; - establishing cooperation with the Council of Europe in the sphere of public safety; - creating a common market of services for provision of public safety; - eliminating corruption, including at law enforcement agencies; - protection against trafficking in humans and arms trafficking.

participate directly in resolving the issue related to ensuring public safety (instead of through local public authorities); further development of the Public Administration system in Ukraine should be aimed at improving organizational and legal provisions for ensuring order; introducing measures to improve human resources management; increasing efficiency and transparency; enhancing interaction between different components involved directly or indirectly in ensuring public safety [12].

Issues in the development of Public Administration Ukraine in the field of State Security and Protection of Public Order

Several problems have been identified as a result of reforms in the field of public safety and other areas. In particular: Unclear responsibility for resolving issues related to ensuring security; Non-compliance with standards and procedures adopted by central bodies; improper performance management system involving state agencies responsible for providing security and order to ensure local government authorities and their performance assessment managers (regardless of whether they bear responsibility for this area); low level of interaction between components involved directly or indirectly in ensuring public safety; the need to enforce measures that could increase efficiency and transparency mechanisms that ensure public safety. Lack of tools applied by appropriate institutions aimed at making an objective assessment performance. All these factors can further degrade the system for ensuring public order and security, including loss or reduction in confidence among citizens to objects or institutions responsible for this area [5]. This situation could ultimately lead to a significant decrease in support from society and concentrate failure administrative reform efforts aimed at reforming the public administration system.

Solutions To Solve These Issues

- 1) Allocate responsibility for resolving issues related to ensuring public safety;
- 2) Ensure compliance with adopted in central bodies and standards and procedures;
- 3) Upgrade the performance management system in the field of security and ensure local government authorities in establishing a link between managers (regardless of whether they bear responsibility for this area);
- 4) Increase interaction between components involved directly or indirectly in ensuring public order;
- 5) Create tools that would enable objective assessment of performance. These tools include, among others: establishing mandatory training for employees who work within areas that are linked to public order, which would

lead to improving their professional skills, known as organizational development tool; systematization effort by sectoral departments responsible for improving enforcement public administration, including internal control service; develop organizational models that ensure more efficient interaction between public organizations. These tools will be necessary for improving efficiency and transparency mechanisms within public order and security systems;

- 6) Achieving political consensus on issues related to ensuring safety and official support by state authorities responsible for ensuring object functions. It is necessary to involve all parties accountable for this area to ensure order and security. Also, it should provide ongoing cooperation between different levels (local, regional, national) of government.

- 7) Establishing a public monitoring mechanism aimed at preventing the degradation of the system orders both local and central level 8) Research into possible areas that can be improved both at the local and national level, as well as methods of ensuring public safety. This research needs to consider all stakeholders who can contribute ideas to improving the system for ensuring public order and security. Other Effective Recommendations:

1. To develop and adopt a single normative legal act regulating the organization and activity of law enforcement agencies aimed at ensuring public order in Ukraine.

2. Develop organizational and legal provisions to ensure participation in this process by all those who share responsibility for providing security—organizing coordination mechanisms through direct dialogue between representatives of local government authorities, protection agencies, and organizations that provide security services when protecting public order.

3. Introducing measures to improve human resource management in state security; increasing efficiency and transparency; enhancing interaction between different components involved directly or indirectly with ensuring public safety.

4. To consider amendments to some aspects of the Law on Ensuring Public Order (such as: specifying tasks entrusted to heads of local governments; modifying procedures for taking into account the opinions of protection agencies and organizations providing security services when determining whether a particular area should be included in the list of significant objects for ensuring public order).

5. To develop measures to reduce the number of different normative acts regulating the organization and activity of law enforcement agencies in this area.

6. Enhancing monitoring mechanisms to ensure control over inspection activities performed by law enforcement agencies. Their results are used to determine responsibility for identifying organizational deficiencies in providing public order.

7. Introducing amendments to legislation regulating the financing of activities aimed at ensuring public safety to meet all requirements for ensuring public order.

8. The effectiveness of law enforcement agencies should be increased through training programs, including within the framework of international programs.

9. Reforming professional education institutions providing training to officials involved in ensuring public order.

10. Amendments should be introduced to ensure that police officer are released for training outside Ukraine.

11. Improving work with international reform initiatives;

12. Continue support for the development of administrative capacities in this area through bilateral and multilateral programs (including under the auspices of the UN, OSCE, etc.)

13. Ensure public order in Ukraine needs to be increased by developing effective international relations and improving the country's image.

14. Developing a legal framework for implementing foreign assistance aimed at ensuring public order in Ukraine.

15. Continue to participate in international initiatives to protect human rights while improving the protection provided by law enforcement officials when enforcing the law.

16. The effectiveness of organizations involved in ensuring public safety should be increased through training programs, including within the framework of international programs.

17. Amendments should be introduced to legislation regulating the financing of activities aimed at ensuring public safety to meet all enforcement law requirements.

18. The effectiveness of law enforcement agencies should be increased through training programs, including within the framework of international programs.

19. Reforming professional education institutions providing training to officials involved in ensuring public safety.

20. Amendments should be introduced to the legislation on ensuring public safety to ensure those police officers are released for training outside Ukraine.

21. Continue support for reform initiatives;

22. Developing a legal framework for foreign assistance aimed at improving public safety in Ukraine.

2. Method

The research method used in the article is descriptive-analytical. A descriptive-analytical approach helps people observe, understand, and interpret the reality in which they live.

The main features of the research method: empirical and rational; the subject of the study - the state and its structural units: government agencies, local self-

government; the object of study - the activity of structural units. This paper is based on academic texts, researches of scientists, publications of scientific journals and newspapers.

Sample

The study covers the activities of law enforcement authorities in Ukraine, which are carried out for maintaining public order. The main thing about them is the law enforcement agencies involved in internal affairs, punishment, and investigation of crimes : 1. Law enforcement authorities. 2. Constitutional rights and freedoms of citizens. 3. Internal Affairs. 4. Human rights and freedoms 5. Criminal law 6. Punishment 7 . Investigation

Instrument

The instrument of the study is a statistical method - content analysis.

Definition:

- content analysis is a scientific method to identify and measure the extent of certain phenomena (phenomena) of the information and communication space and to identify and measure their statistical parameters;
- content analysis is one of the most popular methods of information analysis. It is often used to study the production and perception of socio-political and socio-psychological phenomena, determine their content structure and distribution, identify their meaning and estimate the degree of relevance for the target group.

Purpose:

- content analysis is used to reveal objective data reflecting existing social and psychological processes.
- content analysis is used to measure the intensity of specific phenomena, identify their features, and study their interrelations. It is also used to identify and measure the statistical parameters of the information and communication space.

Data Collection

This article is based on the analysis of literature published in Ukraine and abroad, research studies of scientists. It also draws on the results of content analysis of Ukrainian and foreign publications.

Data Analysis

- Identification and description of the state of affairs;
- Identifying problems, ways to overcome them.

3. Results

- 1) Public Safety is the preservation of individual rights and freedoms, personal security, integrity, and health of citizens.
- 2) The main task of law enforcement authorities in Ukraine is to protect public safety.
- 3) The most important sphere of activity in protecting public safety agencies are:
- 4) Problems that agencies face in carrying out their functions: the imbalance of forces between law enforcement authorities and the "black" market; corruption, poor management skills, lack of equipment, etc.
- 5) The most effective way of resolving these problems will be international assistance, which would improve conditions for the development of law enforcement agencies in Ukraine.
- 6) Policing is a social service, security, and protection of public order.
- 7) Development of police activities depends on the level of their funding, professional competence, training, and equipment, which relies on the level of democratic development and economic prosperity.
- 8) The objectives of police activities: ensuring compliance with laws; protecting society from lawbreakers; preventing crime; maintaining public order and security; protection of citizens' rights and freedoms.

4. Discussion

State power bodies at all levels should pay attention to improving the role of society in ensuring public order by encouraging public participation in this area. It should be noted that the lack of trust by citizens in law enforcement agencies can lead to a strong public reaction against them, which may harm their work and lead to a degradation of the general level of public [5]. The role of media coverage in strengthening citizen trust in state power bodies is significant. It should be noted that another problem related to the effective operation of law enforcement agencies, as well as other state executive bodies, is the lack of interaction with citizens and providing them with reliable information about the activities carried out by such agencies. Many negative phenomena directly result from problems associated with obtaining objective information for citizens or distorting it. Therefore, an important step to increase confidence within society should be increased openness and transparency of activity, which can only be achieved by increasing interaction between state power bodies and society through open dialogue based on respect for each other's interests and goals (in particular those set

by law enforcement agencies). In addition, the development of international cooperation in ensuring public safety should be considered a priority. In many countries with significant success in this area, an interdepartmental approach has been established globally, allowing you to distribute responsibilities and tasks between relevant state power bodies more effectively. Developing an effective administrative system for managing public safety is difficult without such a model [2]. At the same time, it should be noted that some problems may arise when formulating such an approach from the point of view of individual legal systems. That is why the careful study needs to be conducted today by relevant state power bodies on how best to coordinate their work within or already adopted models of international cooperation.

5. Conclusion

The effectiveness of organizations involved in ensuring public safety should be increased through training programs, including within the framework of international programs. It should be noted that training should not only focus on the organization and coordination of activities to ensure public safety. It also needs to take into account cases where such activities can lead to violations of human rights and the responsibility for their actions and decisions taken by officials involved in ensuring public safety. In Ukraine, it is necessary to ensure that representatives of law enforcement agencies and other executive bodies involved in the implementation of public safety measures receive training on personnel management and information and communication skills. Also, the training should include the effective use of technology when protecting public safety. It is important to note that it is not only teaching what and how something should be done in many countries but also developing a desire and motivation for this work among future employees. This essential condition can guarantee success in dealing with specific problems related to ensuring public safety. Overall, given the global nature of the issues associated with ensuring public safety, an important step is to establish international cooperation in this area. At the current stage, it is essential to define how best to carry out training activities to increase the effectiveness of organizations effectiveness in ensuring public safety. In addition, it is necessary to consider the possibility of integration with such international organizations as NATO and the UN. Also, it is essential to conduct a preliminary analysis of the existing international experience in this area and work out a detailed plan for training people involved in ensuring public safety and elaborate the mechanisms and conditions for its implementation.

Acceptance

The development of administrative management system aimed at providing public order and safety should be pursued by an interdepartmental approach based on successful international experience, taking into account the specifics of individual legal systems. It should also be noted that training programs should be aimed at improving coordination between relevant state power bodies and preventing the emergence of negative phenomena related to ensuring public safety.

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Appendix A

Bondar (2018). The article considers the problems of regulation and improvement of organizational and legal mechanism for public administration in the field of land use and protection. It is shown that a number of unresolved issues related to state policy on land reform affects negatively organizational and legal mechanism, which needs detailed analysis of existing approaches to the formation and implementation of state land policy as an ideological basis for the development of the land system in Ukraine.

Appendix B

Hrabar & Leonenko (2021). In particular, the author emphasises the importance of protecting people's rights, legal interests, guarantees, especially their lives, dignity, constitutional rights and freedoms, and safe living conditions; society - its democratic values, prosperity and conditions for sustainable development; and the state - its constitutional order, sovereignty, territorial integrity. An fundamental theoretical underpinning of public administration in national security is retrospectively analysed, the essay concludes. However, it should be highlighted that the isolation of some variables in the framework of national security is only transitory, since the importance of particular national interests in these areas can only be established in a historical era of society and state. Moreover, long-term preferences for one or another region may jeopardise national security. Ignoring other national objectives eventually reduces the state's potential and subsequently national security.

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